

DEPARTMENT OF HOMELAND SECURITY
Office of Inspector General

**Independent Review of The U.S. Customs
and Border Protection's Reporting of FY
2007 Drug Control Performance
Summary**





Homeland
Security

April 18, 2008

Preface

The Department of Homeland Security (DHS) Office of Inspector General (OIG) was established by the Homeland Security Act of 2002 (*Public Law 107-296*) by amendment to the *Inspector General Act of 1978*. This is one of a series of audit, inspection, and special reports prepared as part of our oversight responsibilities to promote economy, efficiency, and effectiveness within the department.

This report presents the results of the review of the Performance Summary of the DHS' Customs and Border Protection (CBP) for the year ended September 30, 2007, for the Office of National Drug Control Policy (ONDCP). We contracted with the independent public accounting firm KPMG LLP to perform the review. CBP's Management prepared the Performance Summary and Management Assertions to comply with the requirements of the ONDCP Circular, *Drug Control Accounting*, dated May 1, 2007. We do not express an opinion on the Performance Summary Report and Management's Assertions.

It is our hope that the information in this report will continue to result in effective, efficient, and economical operations. We express our appreciation to all of those who contributed to the preparation of this report.

A handwritten signature in cursive script that reads "Richard L. Skinner".

Richard L. Skinner
Inspector General



KPMG LLP
2001 M Street, NW
Washington, DC 20036

Independent Accountants' Report

Inspector General
U.S. Department of Homeland Security:

We have reviewed the accompanying Performance Summary Report of the U.S. Department of Homeland Security's (DHS) U.S. Customs and Border Protection (CBP) for the year ended September 30, 2007. CBP management is responsible for the Performance Summary Report.

Our review was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants, and applicable standards contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. A review is substantially less in scope than an examination, the objective of which is the expression of an opinion on the Performance Summary Report. Accordingly, we do not express such an opinion.

Management of CBP prepared the Performance Summary Report to comply with the requirements of the Office of National Drug Control Policy (ONDCP) Circular, *Drug Control Accounting*, dated May 1, 2007.

Based on our review, nothing came to our attention that caused us to believe that the Performance Summary Report for the year ended September 30, 2007 is not presented, in all material respects, in conformity with ONDCP's Circular, *Drug Control Accounting* (May 1, 2007).

This report is intended solely for the information and use of the management of DHS and CBP, the Inspector General, the ONDCP, and the U.S. Congress, and is not intended to be and should not be used by anyone other than these specified parties.

KPMG LLP

January 25, 2008

Performance Summary Report

U.S. Customs and Border Protection

I. PERFORMANCE INFORMATION

Measure 1: Inspection Narcotics Seizures – Cocaine, in pounds

Table 1: Inspection Narcotics Seizures – Cocaine, in pounds

	FY 2003	FY 2004	FY 2005	FY 2006	FY 2007
CBP Air and Marine	46,485	130,262	196,850	101,993	188,561
Office of Border Patrol	14,892	14,819	12,338	12,885	14,242
Office of Field Operations	76,200	44,600	53,700	53,755	78,568

- (1) This measure focuses on the amounts of cocaine seized at and between the ports of entry by or with the participation of CBP officers, Border Patrol Agents, and CBP pilots. The measure is a statistical snapshot of the results of enforcement actions performed on a daily basis by CBP. Drug interdiction is a priority mission of CBP whose overall mission is all threats. CBP Officers, Agents and Air/Marine Interdiction assets respond to all threats with a goal of stopping all illegal activities with a border nexus. CBP's activities contribute to the National Drug Control Strategy by securing the borders and disrupting the flow of drugs into the United States.
- (2) CBP reiterates its longstanding opposition to setting drug seizure performance targets and believes that these targets are misleading at best. We believe that our drug interdiction partners share these feelings. CBP, therefore, did not provide a target for FY 2007 and will not provide FY 2008 targets for this measure.
- (3) CBP does not set targets or goals for interdiction. CBP's goal is to stop all illegal activity at the border or with border nexus. Illegal activity cannot be measured since it is an unknown, revealed only when discovered. In this sense, CBP would report 100% success as appropriate action is taken upon discovery.
- (4) The scope of this measure is the number of pounds of cocaine seized by Border Patrol Agents, CBP Officers, and CBP Air Interdiction Agents. The source of the data is a combination of Enterprise Data Warehouse (EDW) and Treasury Enforcement Communications systems. The data were pulled from the two systems using SQL queries and then populated into a simple Excel spreadsheet to combine the various office numbers. The information provided is reliable, complete and unbiased. The margin of error is under 5%.

Measure 2: Inspection Narcotics Seizures – Marijuana, in pounds

Table 2: Inspection Narcotics Seizures – Marijuana, in pounds

	FY 2003	FY 2004	FY 2005	FY 2006	FY 2007
CBP Air and Marine	10,856	134,069	79,369	110,781	308,792
Office of Border Patrol	1,359,809	1,347,146	1,211,823	1,369,602	1,859,299
Office of Field Operations	864,800	652,800	48,300	489,434	618,046
CBP TOTAL	2,235,465	2,134,015	1,339,492	1,969,817	2,786,137

- (1) This measure focus on the amounts of marijuana seized at and between the ports of entry by or with the participation of CBP officers, Border Patrol Agents, and CBP pilots. The measure is a statistical snapshot of the results of enforcement actions performed on a daily basis by CBP. CBP does not set goals or measures for number of seizures or number of pounds. Drug interdiction is a priority mission of CBP whose overall mission is all threats. CBP Officers, Agents and Air/Marine Interdiction assets respond to all threats with a goal of stopping all illegal activities with a border nexus. CBP’s activities contribute to the National Drug Control Strategy by securing the borders and disrupting the flow of drugs into the United States.
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- (4) The scope of this measure is the number of pounds of marijuana seized by Border Patrol Agents, CBP Officers, and CBP Air Interdiction Agents. The source of the data is a combination of Enterprise Data Warehouse (EDW) and Treasury Enforcement Communications systems. The data were pulled from the two systems using SQL queries and then populated into a simple Excel spreadsheet to combine the various office numbers. The information provided is reliable, complete and unbiased. The margin of error is under 5%.

Measure 3: Inspection Narcotics Seizures – Heroin, in pounds

Table 3: Inspection Narcotics Seizures – Heroin in pounds

	FY 2003	FY 2004	FY 2005	FY 2006	FY 2007
CBP Air and Marine	N/A	N/A	52	143	10
Office of Border Patrol	241	145	187	172	117
Office of Field Operations	3,800	2,800	2,500	2,452	2,040
CBP TOTAL	4,041	2,945	2,739	2,767	2,167

- (1) This measure focus on the amounts of heroin seized at and between the ports of entry by or with the participation of CBP officers, Border Patrol Agents, and CBP pilots. The measure is a statistical snapshot of the results of enforcement actions performed on a daily basis by CBP. CBP does not set goals or measures for number of seizures or number of pounds. Drug interdiction is a priority mission of CBP whose overall mission is all threats. CBP Officers, Agents and Air/Marine Interdiction assets respond to all threats with a goal of stopping all illegal activities with a border nexus. CBP’s activities contribute to the National Drug Control Strategy by securing the borders and disrupting the flow of drugs into the United States.
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- (3) CBP does not set targets or goals for interdiction. CBP’s goal is to stop all illegal activity at the border or with border nexus. Illegal activity can not be measured since it is an unknown, revealed only when discovered. In this sense, CBP would report 100% success as appropriate action is taken upon discovery.
- (4) The scope of this measure is the number of pounds of heroin seized by Border Patrol Agents, CBP Officers, and CBP Air Interdiction Agents. The source of the data is a combination of Enterprise Data Warehouse (EDW) and Treasury Enforcement Communications systems. The data were pulled from the two systems using SQL queries and then populated into a simple Excel spreadsheet to combine the various office numbers. The information provided is reliable, complete and unbiased. The margin of error is under 5%.

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