



Department of Homeland Security Office of Inspector General

Compendium of Disaster Assistance Programs



COMPENDIUM OF DISASTER ASSISTANCE PROGRAMS





Homeland
Security

April 3, 2009

Preface

The Department of Homeland Security (DHS) Office of Inspector General (OIG) was established by the *Homeland Security Act of 2002* (Public Law 107-296) by amendment to the *Inspector General Act of 1978*. As part of the Inspector General community, our responsibility is to provide oversight for presidentially declared disasters.

The DHS OIG, through the Council of the Inspectors General on Integrity and Efficiency (CIGIE) has developed an inventory of federal programs that provide assistance to affected individuals, states, localities, nonprofit organizations, businesses, and other public entities. It is based on a survey of other CIGIE members and a review of the General Services Administration, *Catalog of Federal Domestic Assistance* and the Federal Emergency Management Agency's *Disaster Assistance: A Guide to Recovery Programs* (FEMA-229/September 2005).

This compendium has been developed through the best information available to our office, and has been discussed with the Inspector General community. We trust this compendium will serve as a tool for agencies to use in identifying programs that are available to provide assistance during a disaster. We express our appreciation to all who contributed to the preparation of this compendium.

A handwritten signature in cursive script that reads "Richard L. Skinner".

Richard L. Skinner
Inspector General

Table of Contents/Abbreviations

Overview.....	1
---------------	---

Appendices

Appendix A: Listing of Disaster Assistance Programs	6
Appendix B: Report Distribution	50

Abbreviations

AFWS	Automated Flood Warning System
AIP	Airport Improvement Program
BPHC	Bureau of Primary Health Care
CAP-SSSE	Community Assistance Program - State Support Services Element
CCC	Commodity Credit Corporation
CFDA	Catalog of Federal Domestic Assistance
CFR	Code of Federal Regulation
CIGIE	Council of the Inspectors General on Integrity and Efficiency
CNCS	Corporation for National and Community Service
DHAP	Disaster Housing Assistance Program
DHS	Department of Homeland Security
DIC	Dependency Indemnity Compensation
DOC	Department of Commerce
DOD	Department of Defense
DOI	Department of Interior
DOJ	Department of Justice
DOL	Department of Labor
DOT	Department of Transportation
ED	Department of Education
EDA	Economic Development Administration
EMPG	Emergency Management Performance Grant
EOC	Emergency Operation Center
EPA	Environmental Protection Agency
FBI	Federal Bureau of Investigations
FDIC	Federal Deposit Insurance Corporation
FEMA	Federal Emergency Management Agency
FHA	Federal Housing Administration
FISHTEC	Cooperative Institute for Fisheries Molecular Biology
FSA	Farm Security Administration

GSA	General Services Administration
HIP	Housing Improvement Program
HIV	Human Immunodeficiency Virus
HHS	Department of Health and Human Services
HSGP	Homeland Security Grant Program
HUD	Department of Housing and Urban Development
IHS	Indian Health Services
JABG	Juvenile Accountability Block Grant
KDHAP	Katrina Disaster Housing Assistance Program
LIHEAP	Low Income Home Energy Assistance Program
LSC	Legal Service Corporation
MMRS	Metropolitan Medical Response System
NARA	National Archives and Records Administration
NCHIP	National Criminal History Improvement Program
NDMS	National Disaster Medical System
NFIF	National Flood Insurance Fund
NFIP	National Flood Insurance Program
NIEHS	National Institute of Environmental Health Services
NIMS	National Incident Management System
NRCS	National Resources Conservation Services
OIG	Office of Inspector General
PAL	Police Athletic League
PHA	Public Housing Agencies
RCPGP	Regional Catastrophic Preparedness Grant Program
SBA	Small Business Administration
SSA	Social Security Administration
TREAS	Department of the Treasury
UASI	Urban Areas Security Initiative
U.S.C.	United States Code
US&R	Urban Search and Rescue
USDA	U.S. Department of Agriculture
USPS	United States Postal Service
VA	Veterans Administration
WIA	Workforce Investment Act
WIPA	Work Incentives Planning and Assistance
WRP	Wetland Reserve Program

OIG

Department of Homeland Security Office of Inspector General

Overview

The Department of Homeland Security (DHS), Office of Inspector General (OIG), through the Council of the Inspectors General on Integrity and Efficiency (CIGIE) has developed an inventory of federal programs that provide assistance to individuals, states, localities, nonprofit organizations, and businesses impacted by a disaster.

Federal agencies provide both financial and non-financial support in response to presidentially declared disasters. They administer assistance during presidentially declared disasters through disaster specific programs, regular ongoing programs that are applied during a disaster, and through mission assignments and interagency agreements from the Federal Emergency Management Agency (FEMA) to other federal agencies. These programs provide assistance to individuals, states, localities, non-profit organizations, and businesses. Congress provides the funding for these programs through annual federal appropriations or through supplemental appropriations.

When funds become available, they may flow directly from the federal government to disaster victims or businesses, or the federal government may issue the funds to the state, localities, or a nonprofit organization that distributes the funds to the disaster victims or businesses.

This inventory was developed by surveying the federal Inspector General community as a means to identify all financial and non-financial assistance provided by each agency in support of a disaster. We also reviewed the *Catalog of Federal Domestic Assistance (CFDA)* website¹ and FEMA's *Disaster Assistance: A Guide to Recovery Programs*². This inventory does not include basic research provided by federal agencies, or the mission assignment activities that are more directly related to response activities. It also does not include programs administered by non-government agencies, although they provide extensive resources during declared disasters.

The survey questionnaire and other documents reviewed indicate there is an array of programs for individual and community needs that may be of

¹ Data in this report is as of January 14, 2009. Website is subject to updates; refer to www.cfda.gov for current information.

² FEMA-229 dated September 2005.

assistance before, during, and after a declared disaster, depending upon the circumstances and available resources.

We identified 240 programs that provide disaster assistance. A complete listing of the programs is included in Appendix A. Table 1 depicts the number of disaster assistance programs per agency or department. This table represents a breakdown of the total number of disaster assistance programs into the 22 agencies or departments that administer them.

Agency or Department	Number of Disaster Assistance Programs
U.S. Department of Agriculture	49
Department of Homeland Security	51
Department of Health and Human Services	35
Department of Commerce	16
Department of Housing and Urban Development	12
Department of Interior	10
Department of Justice	10
Department of Defense	9
Department of Education	9
Corporation for National and Community Service	8
Veterans Administration	7
Department of the Treasury	5
Social Security Administration	4
National Archives and Records Administration	3
Department of Labor	2
Department of Transportation	2
General Services Administration	2
Small Business Administration	2
Environmental Protection Agency	1
Federal Deposit Insurance Corporation	1
Legal Services Corporation	1
United States Postal Service	1
Total	240

Table 1 - Source: Compendium of Disaster Assistance Programs

The agencies/departments with the most programs are the U.S. Department of Agriculture (USDA), DHS, and Department of Health and Human Services (HHS). Combined, these three agencies administer 135 of the programs, or 56%. Figure 1 below shows a graph of this breakdown by agencies/departments.

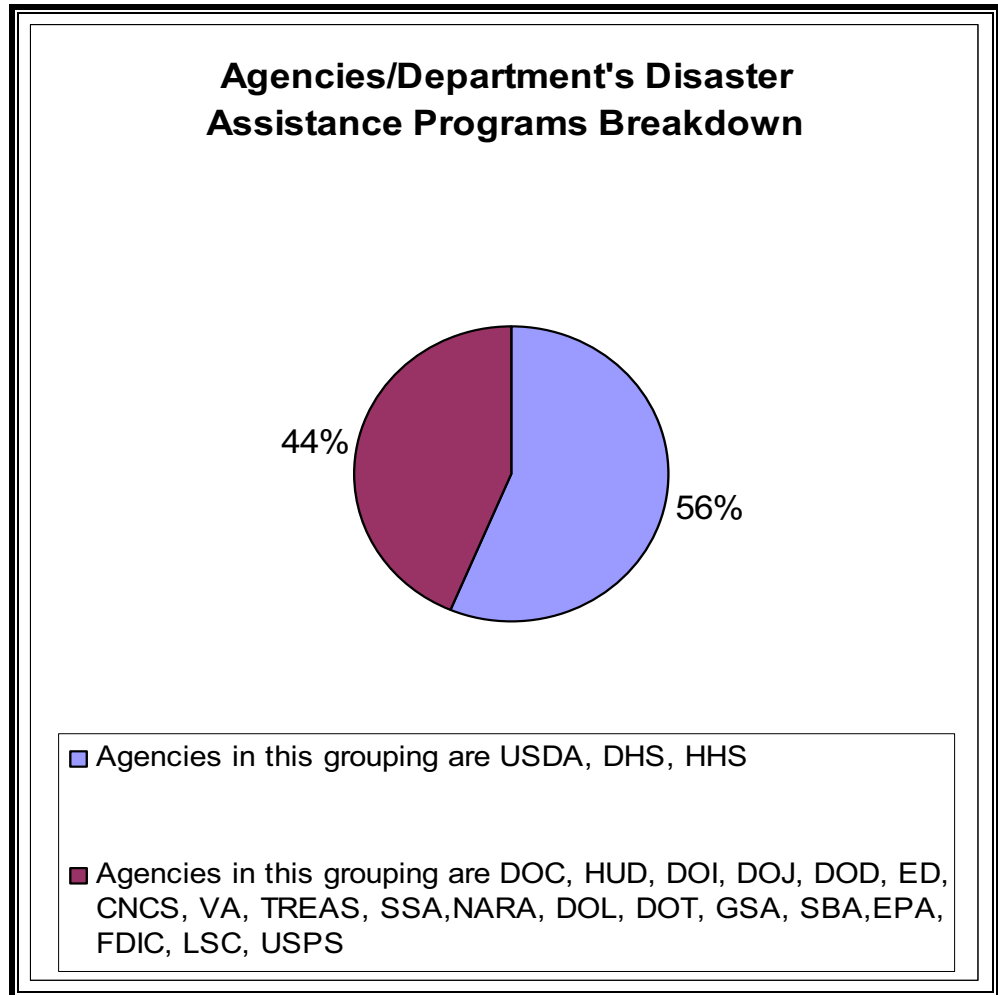


Figure 1 - Source: Compendium of Disaster Assistance Programs

Each program has a functional area in which it is administered. Through the use of the CFDA website, we have identified 27 functional areas. The 240 programs were broken down into these functional areas, with 148 programs falling into more than 1 functional area.

Community Development has the largest number of programs with a total of 64 programs, or 27%. Table 2 shows the number of programs in each functional area.

Functional Area	# of Programs
Advisory Services	14
Agriculture	26
Building Equipment	16
Business and Commerce	45
Community Development	64
Conservation	41
Criminal Justice	12
Cultural Affairs	1
Debris Removal	9
Education	20
Emergency Preparedness	30
Employment	17
Energy	21
Environment Quality	8
Flood	42
Food and Nutrition	7
Health and Services	31
Housing	23
Income Security	33
Loans	18
Mitigation Assistance	35
Parks and Recreation	25
Public Assistance	17
Public Works	14
Roads and Bridges	18
Surplus Property	5
Transportation	16

Table 2 - Source: Compendium of Disaster Assistance Programs

Using information contained on the CFDA website, we identified four applicant types:

- businesses,
- individuals,
- state and other local governments, and
- all applicants.³

Figure 2 illustrates the number of disaster assistance programs by applicant type. As shown below, the largest applicant type, with 166 programs or 69%, is the State and other local governments.

³ All applicants means that anyone can apply for the disaster assistance program, including businesses, individuals, and state and other local governments.

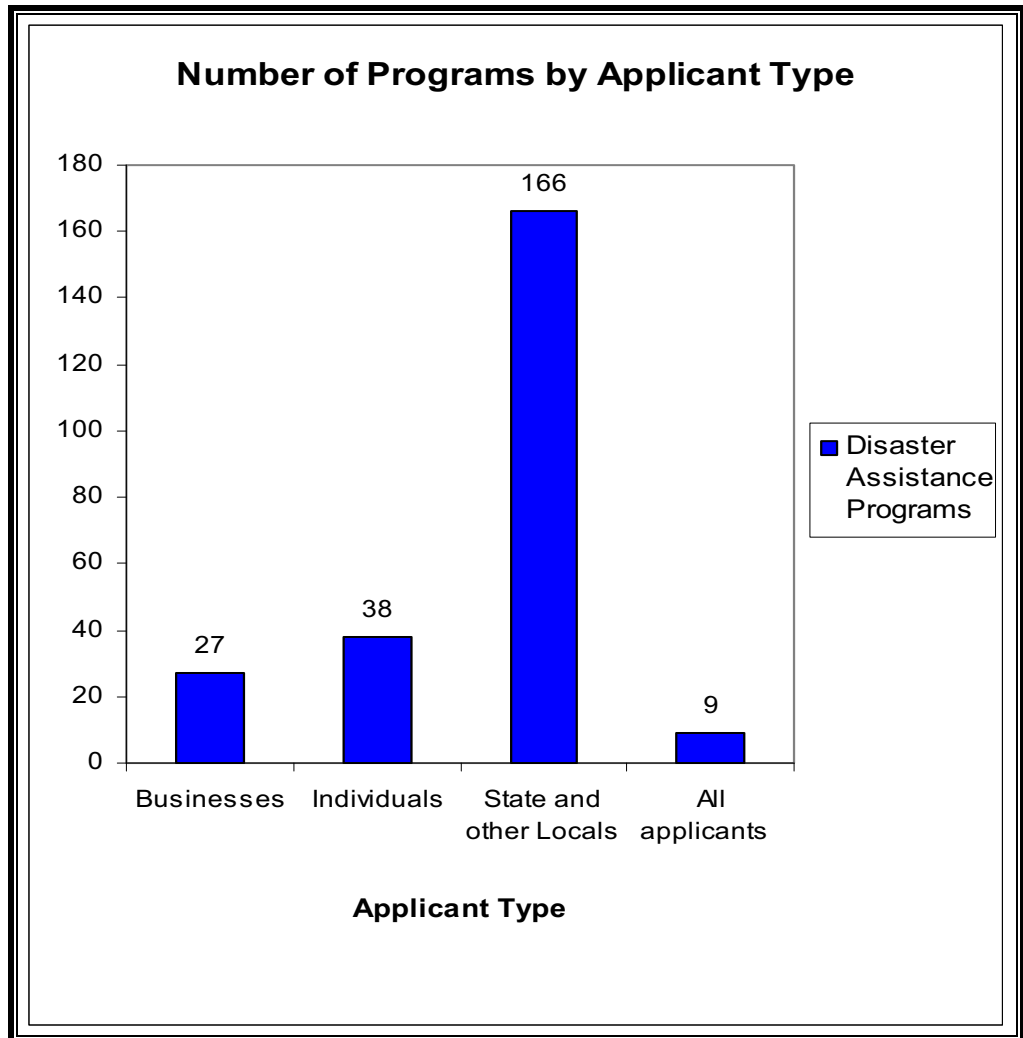


Figure 2 - Source: Compendium of Disaster Assistance Programs

This inventory of programs provides information for Inspectors General to use as a means of becoming knowledgeable of the programs available for financial and non-financial assistance during a disaster. It can be used as a tool for awareness of similar programs available in other federal agencies.

We compiled this information under the authority of the *Inspector General Act of 1978*, as amended. As agreed upon with the CIGIE, we performed the following non-audit services to compile this compendium to use as a tool for agencies or departments in identifying disaster assistance programs that are available to provide assistance. We provided the CIGIE with the opportunity to verify the information in this compendium and we have incorporated their comments as appropriate.

Appendix A
 Disaster Assistance Programs by Department/Agency

DEPT	PROGRAM TITLE	PURPOSE	CFDA NUMBER
CNCS	Retired and Senior Volunteer Program	The Retired and Senior Volunteer Program provides grants to qualified agencies and organizations for the dual purpose of engaging persons 55 and older in volunteer service to meet critical community needs; and to provide a high quality experience that will enrich the lives of volunteers.	94.002
CNCS	Learn and Serve America - School and Community Based Programs	To encourage elementary and secondary schools and community-based agencies to create, develop, and offer service-learning opportunities for school-age youth; educate teachers about service-learning and incorporate service-learning opportunities into classrooms to enhance academic learning; coordinate adult volunteers in schools; and introduce young people to a broad range of careers and encourage them to pursue further education and training.	94.004
CNCS	Learn and Serve America - Higher Education	This grant program has two main objectives: (1) To support high quality service learning projects that engage students in meeting community needs with demonstrable results, while enhancing students' academic and civic learning; and (2) to support efforts to build capacity and strengthen the service infrastructure with institutions of higher education.	94.005
CNCS	AmeriCorps	AmeriCorps is the cornerstone of the Corporation's national service programs. AmeriCorps addresses pressing education, public safety, human, and environmental needs of our Nation's communities by encouraging Americans to serve either part or full-time. AmeriCorps programs have four goals: (1) getting things done by providing services with direct and demonstrable results; (2) strengthen communities and uniting individuals of different backgrounds in a common effort to improve their communities; (3) encourage responsibility through service and civic education (AmeriCorps enables members to see themselves as leaders and problem solvers and fulfill their responsibilities to their communities); and (4) expand opportunities in return for devoting a year of their lives to national service. AmeriCorps members may receive education awards for qualified postsecondary education expenses or to pay off qualified student loans.	94.006
CNCS	Planning and Program Development Grants	Innovation grants support innovative demonstration service programs that build the ethic of service among Americans of all ages and backgrounds. These include the AmeriCorps Education Award Program, AmeriCorps Promise Fellows, Martin Luther King, Jr., Day of Service grants, and Disability Outreach grants.	94.007

Data in this report is as of January 14, 2009. Website subject to updates; refer to www.cfda.gov for current information.

Appendix A
 Disaster Assistance Programs by Department/Agency

DEPT	PROGRAM TITLE	PURPOSE	CFDA NUMBER
CNCS	Foster Grandparent Program	The Foster Grandparent Program provides grants to qualified agencies and organizations for the dual purpose of engaging persons 60 or older, with limited incomes, in volunteer service to meet critical community needs; and to provide a high quality volunteer experience that will enrich the lives of the volunteers. Program funds are used to support Foster Grandparents in providing supportive, person to person service to children with exceptional or special needs.	94.011
CNCS	Volunteers in Service to America	To supplement efforts of private, nonprofit organizations and Federal, State, and local government agencies to eliminate poverty and poverty-related problems by enabling persons from all walks of life and all age groups to perform meaningful and constructive service as volunteers.	94.013
CNCS	Senior Companion Program	The Senior Companion Program provides grants to qualified agencies and organizations for the dual purpose of engaging persons 60 and older, particularly those with limited incomes, in volunteer service to meet critical community needs; and to provide a high quality experience that will enrich the lives of the volunteers. Program funds are used to support Senior Companions in providing supportive, individualized services to help adults with special needs maintain their dignity and independence.	94.016
DHS	Homeland Security Grant Program (HSGP)	To enhance the ability of the State, local and tribal governments to prepare, prevent, respond to, and recover from terrorist attacks and other disasters. The HSGP is the primary funding mechanism for building and sustaining national preparedness capabilities. HSGP is comprised of four separate grant programs.	97.067
DHS	State Homeland Security Program	To build capabilities to prevent, deter, respond to, and recover from incidents of terrorism at the State and local levels through planning, equipment, training, and exercise activities and support the implementation of State homeland security strategies and key elements of the national preparedness architecture, including the National Preparedness Goal, the National Incident Management System and the National Response Plan.	97.073
DHS	National Incident Management System (NIMS)	To support the development, integration, and deployment of incident management systems. This includes operational, technical and programmatic standards in support of nationwide implementation of the NIMS model; establish a unified approach to incident management, as well as standard command and management structures.	97.107

Data in this report is as of January 14, 2009. Website subject to updates; refer to www.cfda.gov for current information.

Appendix A
Disaster Assistance Programs by Department/Agency

DEPT	PROGRAM TITLE	PURPOSE	CFDA NUMBER
DHS	Homeland Security Preparedness Technical Assistance Program	To provide direct assistance to State, regional, local and tribal jurisdictions to improve their ability to prevent, protect against, respond to, and recover from major events, including threats or acts of terrorism.	97.007
DHS	Urban Areas Security Initiative (UASI)	To support the unique multi-discipline planning, operations, equipment, training, and exercise needs of high threat, high density Urban Areas, and to assist them in building and sustaining capabilities to prevent, protect against, respond to, and recover from threats or acts of terrorism.	97.008
DHS	State Access to the Oil Spill Liability Trust Fund	To encourage greater State participation in response to actual or threatened discharges of oil.	97.013
DHS	Hazardous Materials Assistance Program	To support State, local, and Indian tribal governments in oil and hazardous materials emergency planning and exercises and enhance their capabilities to interact with the National Response System; through the States, provide technical and financial assistance to support activities under the Comprehensive Hazardous Materials (Hazmat) Emergency Response – Capability Assessment Program.	97.021
DHS	Flood Insurance	To enable persons to purchase insurance against physical damage to or loss of buildings and/or contents therein caused by floods, mudslide (i.e., mudflow), or flood-related erosion, thereby reducing Federal disaster assistance payments, and to promote wise floodplain management practices in the Nation’s flood-prone and mudflow-prone areas.	97.022
DHS	Community Assistance Program – State Support Services Element (CAP-SSSE)	To ensure that communities participating in the National Flood Insurance Program (NFIP) are achieving flood loss reduction measures consistent with program direction. The CAP-SSSE is intended to identify, prevent and resolve floodplain management issues in participating communities before they develop into problems requiring enforcement action.	97.023
DHS	Emergency Food and Shelter National Board Program	To supplement and expand ongoing efforts to provide shelter, food, and supportive services for needy families and individuals. To strengthen efforts to create more effective and innovative local programs by providing supplemental funding for them. To conduct minimum rehabilitation of existing mass shelter or mass feeding facilities, but only to the extent necessary to make facilities safe, sanitary and bring them into compliance with local building codes.	97.024

Data in this report is as of January 14, 2009. Website subject to updates; refer to www.cfda.gov for current information.

Appendix A
Disaster Assistance Programs by Department/Agency

DEPT	PROGRAM TITLE	PURPOSE	CFDA NUMBER
DHS	National Urban Search and Rescue (US&R) Response System	Develop, maintain, deploy, coordinate, and support National Urban Search and Rescue resources on-scene to locate, provide initial medical treatment, and extricate victims of incidents requiring specialized search and rescue operations while simultaneously enhancing the US&R response capabilities of State and local governments.	97.025
DHS	Debris Removal Insurance	The project will consist of the incorporation of a captive insurance company by the City of New York in the State of New York and its contractors for claims arising from debris removal at the World Trade Center following the terrorist attacks of September 11, 2001.	97.064
DHS	Emergency Management Institute - Training Assistance	To defray travel and per diem expenses of State, local and tribal emergency management personnel who attend training courses conducted by the Emergency Management Institute, at the Emmitsburg, Maryland facility; Bluemont, Virginia facility; Nobel Training Center in Anniston, Alabama; and selected off-site locations. Its purpose is to improve emergency management practices among State, local and tribal government managers, in response to emergencies and disasters. Programs embody the Comprehensive Emergency Management System by unifying the elements of management common to all emergencies: planning, preparedness, mitigation, response, and recovery.	97.026
DHS	Emergency Management Institute Independent Study Program	The program currently consists of 66 courses available to participants, with the objective of enhancing public and selected audience knowledge of emergency management practices among officials of Federal, State, local and tribal governments and voluntary organizations in response to emergencies and disasters.	97.027
DHS	Emergency Management Institute - Resident Educational Program	To improve emergency management practices among State, local and tribal government managers, and Federal officials as well, in response to emergencies and disasters. Programs embody the Comprehensive Emergency Management System by unifying the elements of management common to all emergencies: planning, preparedness, mitigation, response, and recovery.	97.028
DHS	Flood Mitigation Assistance	To assist States and communities in implementing measures to reduce or eliminate the long-term risk of flood damage to buildings, manufactured homes, and other structures insurable under the NFIP.	97.029
DHS	Community Disaster Loans	To provide loans subject to Congressional loan authority, to any local government that has suffered substantial loss of revenues in an area in which the President designates a major disaster exists. The funds can only be used to maintain existing functions of a municipal operating character and the local government must demonstrate a need for financial assistance.	97.030

Data in this report is as of January 14, 2009. Website subject to updates; refer to www.cfda.gov for current information.

Appendix A
Disaster Assistance Programs by Department/Agency

DEPT	PROGRAM TITLE	PURPOSE	CFDA NUMBER
DHS	Cora Brown Fund	To use funds made possible by a bequest of funds from the late Cora C. Brown of Kansas City, Missouri, who left a portion of her estate to the United States for the purpose of helping victims of natural disasters not caused by or attributed to war.	97.031
DHS	Crisis Counseling	To provide immediate crisis counseling services, when required, to victims of a major federally declared disaster for the purpose of addressing mental health problems caused or aggravated by a major disaster or its aftermath. Assistance is short-term in nature and provided at no cost to the disaster victims.	97.032
DHS	Disaster Legal Services	To provide legal assistance to individuals affected by a major federal disaster.	97.033
DHS	Disaster Unemployment Assistance	To provide special federally funded weekly benefits to workers and self-employed individuals who are unemployed as a direct result of a Presidentially-declared major disaster, and who are not eligible for regular Unemployment Insurance benefits paid by States. (Administered by DOL through funding from FEMA.)	97.034
DHS	Disaster Grants – Public Assistance (Presidentially Declared Disasters)	To assist State and local governments in recovering from the devastating effects of disasters by providing assistance for debris removal, emergency protective measures and the repair, restoration, reconstruction or replacement of public facilities or infrastructure damaged or destroyed.	97.036
DHS	Hazard Mitigation Grant	To provide States and local governments financial assistance to implement measures that will permanently reduce or eliminate future damages and losses from natural hazards through safer building practices and improving existing structures and supporting infrastructure.	97.039
DHS	Chemical Stockpile Emergency Preparedness Program	To enhance emergency preparedness capabilities of the States, local, and tribal communities at each of the eight chemical agent stockpile storage facilities. The purpose of the program is to assist States and local communities in efforts to improve their capacity to plan for and respond to accidents associated with the storage and ultimate disposal of chemical warfare materials.	97.040
DHS	National Dam Safety Program	To encourage the establishment and maintenance of effective State programs intended to ensure dam safety, to protect human life and property, and to improve State dam safety programs.	97.041

Data in this report is as of January 14, 2009. Website subject to updates; refer to www.cfda.gov for current information.

Appendix A
 Disaster Assistance Programs by Department/Agency

DEPT	PROGRAM TITLE	PURPOSE	CFDA NUMBER
DHS	Emergency Management Performance Grants (EMPG)	To provide resources to assist State and local governments to sustain and enhance all-hazards emergency management capabilities. All hazards approach to emergency response, including the development of a comprehensive program, planning, training, exercises, sets the stage for an effective and consistent response to any threatened or actual disaster or emergency, regardless of the cause. States have the opportunity to use EMPG funds to further strengthen their ability to support emergency management activities while simultaneously addressing issues of national concern as identified in the National Priorities of National Preparedness Guidelines.	97.042
DHS	Cooperating Technical Partners	To increase local involvement in, and ownership of, the development and maintenance of flood hazard maps produced for the NFIP.	97.045
DHS	Fire Management Assistance Grant	To provide grants to States, Indian tribal governments and local governments for the mitigation, management and control of any fire burning on publicly (nonfederal) or privately owned forest or grassland that threatens such destruction as would constitute a major disaster.	97.046
DHS	Pre-Disaster Mitigation	To provide States and communities with a much needed source of pre-disaster mitigation funding for cost-effective hazard mitigation activities that are part of a comprehensive mitigation program, and that reduce injuries, loss of life, and damage and destruction of property.	97.047
DHS	Disaster Housing Assistance to Individuals and Households in Presidential Declared Disaster Areas	To provide financial assistance and, if necessary, direct assistance to individuals and households affected as a direct result of a presidentially declared major disaster or emergency, who have uninsured or under-insured, necessary expenses and serious needs and are unable to meet such expenses or needs through other means.	97.048
DHS	Presidential Declared Disaster Assistance - Disaster Housing Operations for Individuals and Households	To address disaster-related housing needs of individuals and households suffering hardship within an area which, by Presidential declaration, has been designated as a disaster area.	97.049
DHS	Presidential Declared Disaster Assistance to Individuals and Households – Other Needs	To provide assistance to individuals and households affected by a disaster or emergency declared by the President, and enable them to address necessary expenses and serious needs, which cannot be met through other forms of disaster assistance or through other means such as insurance.	97.050

Data in this report is as of January 14, 2009. Website subject to updates; refer to www.cfda.gov for current information.

